Opportunities for regional collaboration on air quality management in China 中国区域空气质量管理合作的契机

Kaye Patdu & 万薇 Clean Air Asia 亚洲清洁空气中心

9th China City Air Quality Management Workshop 19 March 2013 Nanjing, PR China



Clean Air Management Framework for Cities

+

城市清洁空气管理框架



Air Pollution and Health 空气污染与健康 Management + Capacity 管理能力

Policies and Actions 政策与行动

CITIES 城市

AQ levels

- PM_{2.5}
- PM₁₀
- O₃
- SO₂
- PB
- NO₂
- CO

- Emissions inventory
- AQ monitoring
- Source apportionment
- Impact analysis
- Institutional framework
- Budget

- General
- Transport
- Energy & Industry
- Other sources
- Clean air plans
- Emergency response plans

Foshan

Guangzhou

Hangzhou

Jinan

Zhaoqiang

Bangkok

Colombo

Hanoi

Jakarta

Kathmandu

Manila

Quetta

Clean Air Plan and Communication

Key areas suitable for regional collaboration 区域合作的关键领域



- 1. Air quality monitoring
- 1. 空气质量监测
- 2. Emergency response plans
- 2. 空气污染应急预案

3. Communication

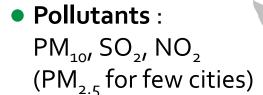
3. 沟通

4. Clean air action plans

- 4. 清洁空气行动计划
- Knowledge sharing and capacity building
- 5. 知识分享与能力建设

Air quality monitoring 空气质量监测数据可得性 Data availability

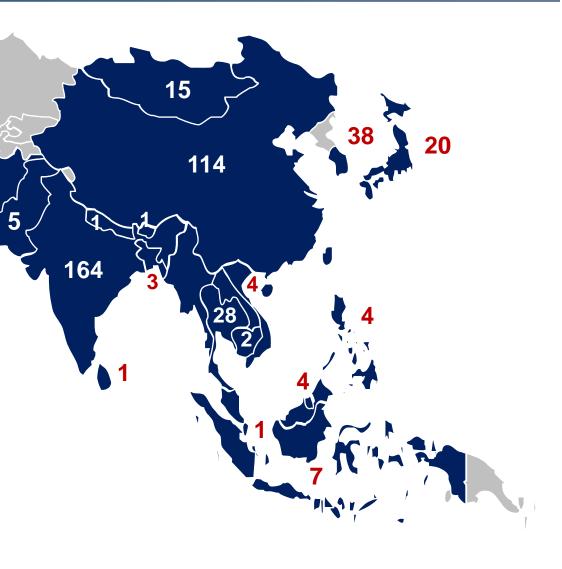




Geographic scope:
 22 Asian countries
 (over 400 cities)

 Frequency: annual average ambient air levels, 1993 to 2011

 Source: Secondary data from environment bureau website, national statistics websites, request from city contacts



Source: www.CitiesACT.org, Clean Air Asia, 2013

Air quality monitoring 空气质量监测面临挑战 Challenges



Limited Scope

范围有限

Cities, pollutants, monitoring stations

Issues with data quality

数据质量问题

- Unclear guidance on equipment selection, methodology, siting
- infrequent monitoring
- QA/QC procedures

Use of Data

数据使用

- lack of linkages with standards review and revisions
- Data management, analysis and reporting

Other issues

其它问题

Technical issues – power fluctuation, outages, security

Sustainability of monitoring

可持续性

- Technical capacity
- Monitoring equipment after sales service
- Budget for capital investment and operations

Air quality monitoring 空气质量监测区域合作的案例 Examples of regional collaboration in China and Asia



- Pearl River Delta Regional Air Quality Monitoring
 珠三角空气质量监测
- EANET Acid Deposition Monitoring Network in East Asia

东亚酸沉降监测网

- Countries covered: Russia, Mongolia, China, ROK, Japan, Philippines, Lao, Thailand, Vietnam, Cambodia, Myanmar, Malaysia, Indonesia
- Pollutants monitored:
 - Dry Deposition: Gases: concentrations of SO₂, NO₂, O₃ and others; Particulate components
 - Wet Deposition: Precipitation analysis: pH, EC, concentrations of SO_4^{2} , NO_3^{3} and other ions
- Regional Cooperative Agreement under International Atomic Agency

 Regional Cooperative Agreement under International Atomic Agency

国际原子能机构的区域合作协议

- **Countries covered**: Australia, Bangladesh, China, India, Indonesia, Korea, Malaysia, Mongolia, New Zealand, Pakistan, Philippines, Sri Lanka, Thailand and Vietnam
- Pollutants monitored: PM2.5, PM10, BC/OC
- ASEAN Transboundary haze monitoring

东盟跨界灰霾监测

- Countries covered: Brunei, Cambodia, Lao, Malaysia, Myanmar, Philippines, Singapore, Thailand and Vietnam
- Pollutants monitored: hotspots

Emergency Response Plans 应急预案近况 Recent developments



- Jan 2013 pollution episode: only 1/3 of cities which reached heavy pollution level (of AQI: 200) implemented emergency response plans
 - 2013年1月份,在33个重污染城市(AQI201以上)中,仅有1/3实施了应急预案(法制晚报,16Jan2013)
- As of Mar 2013: 12 additional capital cities issued emergency response plans
 - 截至近日,已有至少12个省会城市通过或已实施了应急预案
- Other cities/countries in Asia with interest to develop:
 日本等其他亚洲国家有意于编制应急预案
 - Japan

Emergency Response Plans 应急预案 Lack of harmonization – A



Country 国家	When active 采取措施时间						
Bangladesh, Brunei, Malaysia, Thailand	When AQI/API/ is above 100 (Unhealthy)						
South Korea (based on forecast)	Advisory: when hourly averaged PM10 is expected to exceed 400 μm/m ² for over 2 hours due to Yellow dust						
	Warning: when hourly averaged PM10 is expected to exceed $800 \ \mu m/m^2$ for over 2 hours due to Yellow dust						
Singapore (based on PSI or PM2.5)	Advisory based on PSI: when PSI above 100						
	Advisory based on PM2.5: when PM2.5 exceeds 15µg/m ³						

Emergency Response Plans 应急预案 Lack of harmonization – B



Country 国家	Communicated through/ frequency 沟通渠道与频率
Bangladesh Brunei	Website, TV, radio, newspapers
South Korea	SMS, fax, website, TV, radio, twitter
Singapore	Apps, twitter, website, RSS feeds, telephone hotline, TV, radio, Automated Dial-a-Weather Hourly updates during haze episodes
Malaysia	Telephone hotline, website, TV, radio
Thailand	Telephone hotline, email updates/alert, website, TV, radio

Emergency Response Plans 应急预案 Lack of harmonization - C



Country 国家	Information relayed 信息传播
Malaysia, Singapore, Thailand	 General FAQ for pollution episode Problem definition and extent AQI, hotspots Cause/s of air pollution episode (e.g. haze) Health effects What public can do to reduce emissions Advice to public to reduce exposure
Thailand	 Instructions to read/understand air quality data Access/ link for data of Malaysia's AQ stations near Thailand
Singapore	 Provides details on when to use a mask, what kind of mask to use and where to purchase a mask

Emergency Response Plans 应急预案 Lack of harmonization – D



Country	Reducing population exposure
Singapore (Specific depending on episode severity)	Good PSI: None Moderate PSI: None Unhealthy: Persons with existing heart or respiratory ailments should reduce physical exertion and outdoor activity. General population should reduce vigorous outdoor activity. Very unhealthy: Hazardous: Very hazardous:
	* Same for PM2.5 – becomes applicable at earlier phase

Country	Reducing population exposure
Malaysia, Thailand (general set)	 Drink plenty of water Use cloth dampened with water to cover nose and mouth Wash the face and body parts exposed to haze Advised to stay indoors Reduce outdoor activities Wear protective masks Seek advice and medical treatment from health center if there is prolonged health problem

SDX ht

http://www.pcd.go.th/info_serv/air_haze49.htm#h2

http://app2.nea.gov.sg/psi_hazeplan.aspx

http://www.doe.gov.my/portal/wp-content/uploads/What-to-do-when-API-reach-certain-levels.pdf

Singapore Haze Action 新加坡 应对灰霾

PSI value	Communication	Actions
Up to 50	 PSI updates to other ministries and agencies so that they can get ready to implement their Standard Operating Procedures (SOPs). 	 Liaise with industries with fuel-burning equipment on the need to cut down emissions. Liaise with major vehicle fleet owners on measures to minimise emissions.
50 to 100	Same as above	Same as above
101 to 200	 Provide hourly PSI updates and health advisories Activate Haze Info-line (1800-7319222) Haze Task Force to hold press briefings 	 When 24-hour PSI stays above 100 for more than 48 hours, Haze Task Force to meet as often as required to co-ordinate implementation of the SOPs of individual ministries and agencies.
203 to 300	Same as above	Same as above
301 to 400	 Provide regular updates on the haze situation to the public. Haze Task Force to hold press briefings 	 Inform industries and major vehicle fleet owners to cut down emissions Advise reducing use of private motor vehicles When 24-hour PSI>250, Haze Task Force to meet to reaffirm measures advising industries, construction sites, etc., on outdoor work, closure of schools, stoppage of outdoor functions and sports activities.
Over 400	 When 24-hour PSI>350, deliberate need to declare a haze emergency if PSI exceeds 400 Haze Task Force to hold press briefings 	 Convene urgent meeting to decide: closure of schools; childcare centres; sports facilities Cancelling outdoor work by industries, construction sites, etc., and/or use of respirators by workers doing outdoor work

Emergency Response Plans 应急预案的改进建议 Recommendations for improvement



- Strong communication or alert system
- Earlier introduction of mandatory measures
- Supplement with seasonal measures
- Priority to measures that reduce exposure
- Integrated in clean air action plans
- Harmonization across regions, countries and Asia

- 强有力的沟通与预警系统
- 更早引入强制性减排措施
- 辅以季节性措施
- 减少暴露措施优先
- 纳入清洁空气行动计划
- 区域保持基本一致性

Communication 与公众沟通的各种渠道

Several ways to communicate to public

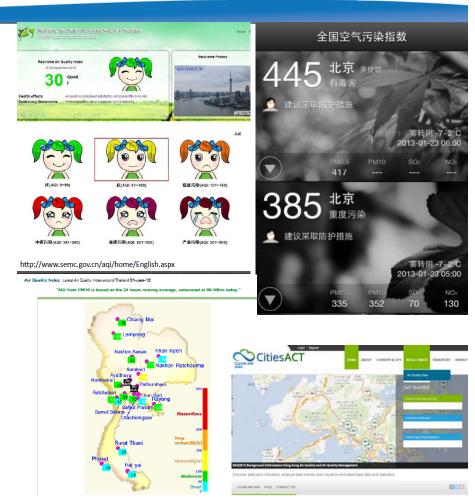


Real-time: 实时

- Micro-blogs; Apps 微博、应用
- Print media newspapers纸媒 报纸
- Broadcast media TV and radio 电视与广播
- Email or mobile alerts 邮件或手机提醒
- Public display screens or boards 城市信息公告栏

Post/Annual: 年度

- Published (printed) reports印刷 报告
- Website online database网站 在线数据库

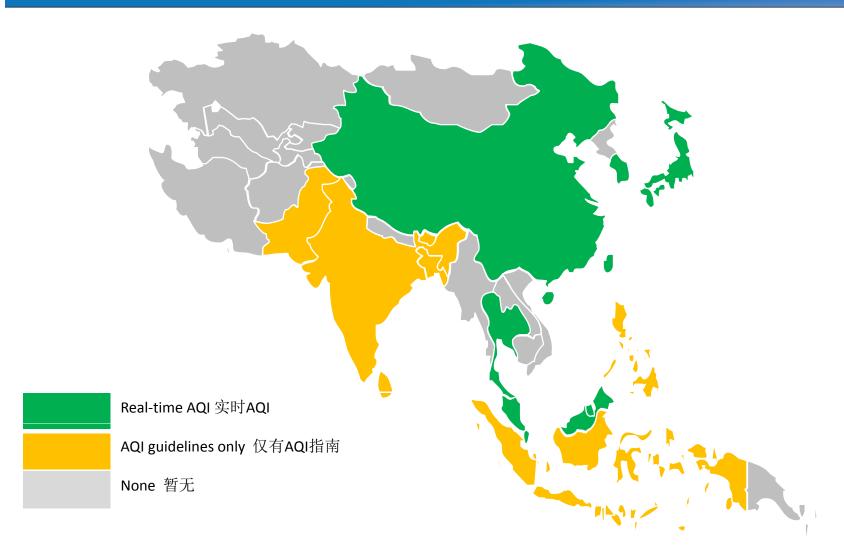


http://www.pcd.go.th/AirQuality/Regional/Graph/CreateAQI2.cfm Last accessed



Communication 空气质量指数发布 Index systems to convey AQ information to public

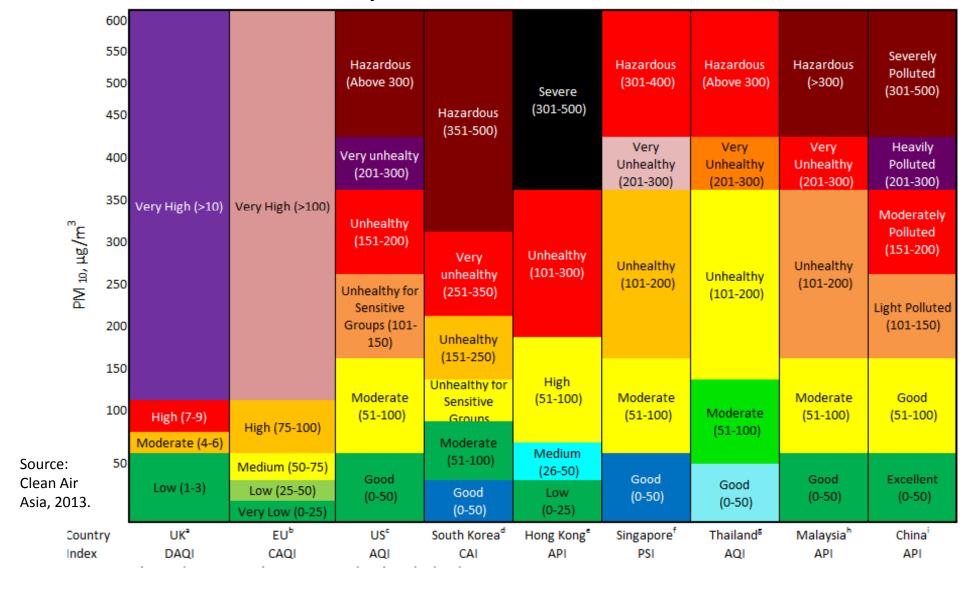




Communication 不同国家的空气质量指数 Clean air = clean air?



Air Quality Index for PM10 for different countries



Communication 向公众传达一致的信息

Consistent messaging to public: From API to AQI



中国空气质量指数变化,以及与美国对比 Change in China's Air Quality Standard and API/AQI System, and Comparison with US

				污染物浓度值(微克/立方米) Pollutant Concentrations (μg/m3)													
Existing API (since 2000)	Revisied AQI (2011) ¹	AQI from US ²	空气质量指数 China & US API/AQI	AQI SO2 H N		(d	日均 aily rage)	PM10 日		CO 日均 [^] 毫克/立方 米 (daily		03 1小时 浓度最大 值 ^ (1hr max)		03 8小 时浓度 最大值 (8hr max)		PM2.5 日均 (daily average)	
优 (Excellent	优 (Excellent	Good	0-50	50	89	40		50	50	2.0	5.1	160		100	116	35	15
良 (Good)	良 (Good)	Moderate	51-100	150	377	80		150	150	4.0	10.8	200		160	147	75	35
轻微污染 (Slightly Polluted)	轻度污染 (Light Polluted)	Unhelthy for Sensitive Groups	101-150	475	587	180		250	250	14. 0	14.3	300	321	215	186	115	65
轻度污染 (Light Polluted)	中度污染 (Moderately Polluted)	Unhealthy	151-200	800	797	280		350	350	24. 0	17.7	400	400	265	225	150	150
中度污染 (Moderately Polluted)	重度污染 (Heavily Polluted)	Very unhealty	201-300	1600	1583	565	2260	420	420	36. 0	35.0	800	792	800	733	250	250
重污染 (Heavily Polluted)	严重污染 (Severely Polluted)	Hazardous	301-500	2620	2631	940	3760	600	600	60. 0	58.0	1200	1184			500	500

Source: Clean Air Asia, 2013.

Communication 向公众传达易懂的信息

User friendly: Shanghai example



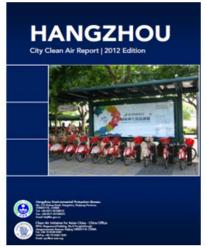




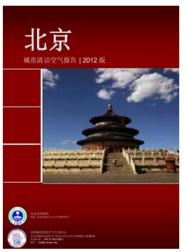
http://www.semc.gov.cn/aqi/home/English.aspx

Communication 清洁空气报告 Clean air reports





Hangzhou Clean Air Report (2012)



Beijing Clean Air Report (2012)



Jinan Clean Air Report (2012)



Jiangsu Provincial Clean Air Report (2012)

清洁空气报告编制指南

定义目标

我们想要得到什么?

识别目标受众

我们想要触及什么人群?



了解用户需求并定 制信息 他们想要知道什么形式的什 么内容?他们怎样获取信息?

筹备空气质量报告

提议城市空气质量报告模版

保持城市空气质量 信息发布 怎样确保可持续的城市空气 质量信息发布?

Source: Clean Air Asia, 2011.

Clean Air Action Plans (CAAP) 清洁空气行动计划近况 Recent developments



- PR China: Beijing, Pearl River Delta Phase 2 (2013-2015)
- Cambodia: Phnom Penh
- Indonesia: Palembang, Solo
- Lao PDR: Vientiane
- Philippines: Iloilo, Cagayan de Oro
- Thailand: Chiang Mai, Korat
- Vietnam: Bac Ninh

Clean Air Action Plans (CAAP) 清洁空气行动计划主要内容 General components



- Where are we now?识别现状
 - AQ levels
 - Management
 - Existing policies and actions
- Where do we want to go? 制定目标
 - Goals and targets
- How do we get there? 如何实现
 - Policies and actions
 - Roles + responsibilities
 - Budget + timeline
 - Progress monitoring and evaluation
- 7th and 8th AQM Workshops:
 - http://cleanairinitiative.org/portal/node/7391
 - http://cleanairinitiative.org/portal/node/8357

Knowledge sharing and capacity building 知识分享与能力建设



- Ambient air quality standards 1. and monitoring, forecasting systems
- Emissions inventories, source apportionment modelling
- 3. Health, economic and other impacts
- 4. Clean air plans, policies and measures, including compliance and enforcement
- 5. Communicating on air quality, health and co-benefits

- 环境空气质量标准与监测、 预测系统
- 2. 源清单、源解析模型
- 3. 健康、经济及其它影响
- 4. 清洁空气规划、政策、措施,及其达标/执行
- 5. 空气质量、健康与协同效 益的沟通

For more information: www.cleanairasia.org

Clean Air Asia Center

center@cleanairasia.org
Unit 3505 Robinsons Equitable Tower
ADB Avenue, Pasig City
Metro Manila 1605
Philippines

Clean Air Asia China Office

china@cleanairasia.org
901A Reignwood Building,
No. 8 YongAnDongLi
Jianguomenwai Avenue Beijing
China



Clean Air Asia India Office

india@cleanairasia.org
1st Floor, Building No. 4
Thyagraj Nagar Market, Lodhi Colony
New Delhi 110003
India

Clean Air Asia Country Networks

China • India • Indonesia • Nepal • Pakistan • Philippines • Sri Lanka •

Clean Air Asia Center Members

- Asia Clean Fuels Association
- Corning
- Shell

240 Clean Air Asia Partnership Members

- Cities
- Environment ministries and government agencies
- Development agencies and foundations
- Non-government organizations
- Academic and research institutions
- Private sector companies and association:

Donors in 2012 to 2013

Asian Development Bank • Cities Development Initiative for Asia • ClimateWorks Foundation • DHL/IKEA/UPS • Energy Foundation • Fredskorpset Norway • Fu Tak Iam Foundation • German International Cooperation (GIZ) • Institute for Global Environmental Strategies (IGES) • Institute for Transport Policy Studies • Institute for Transportation and Development Policy • International Union for Conservation of Nature • L'Agence Française de Développement (AFD) • MAHA • Pilipinas Shell • Rockefeller Brothers Fund • Shakti Foundation • Shell Foundation • United Nations Environment Program Partnership for Clean Fuels and Vehicles (UNEP PCFV) • USAID CEnergy • Veolia • World Bank